

## Message Text

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ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15  
ICA-11 IO-13 ACDA-12 /101 W  
-----062170 291241Z /50

R 280741Z JUN 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9155  
INFO AMEMBASSY TAIPEI  
AMEMBASSY SEOUL  
AMEMBASSY MOSCOW  
AMCONSUL HONG KONG  
USLO PEKING  
CINCPAC HONOLULU HI

C O N F I D E N T I A L TOKYO 11756

CINCPAC ALSO FOR POLAD

E.O. 11652: XGDS-1  
TAGS: JA, UR, CH  
SUBJECT: A SOVIET VIEW OF PFT PROSPECTS

1. IN JUNE 27 CONVERSATION WITH EMBOFF, USSR POLITICAL  
COUNSELLOR KOMAROVSKIY OFFERED A SOVIET INTERPRETATION OF  
LATEST DEVELOPMENTS CONCERNING JAPAN-CHINA PEACE AND  
FRIENDSHIP TREATY AND PROSPECTS FOR ITS CONCLUSION.

2. KOMAROVSKIY THOUGHT IT WAS NOW UNLIKELY THAT TALKS ON  
PFT WOULD BE RESUMED, EVEN AT WORKING LEVEL, PRIOR TO  
BONN SUMMIT. IF THEY WERE TO BEGIN SHORTLY AFTER SUMMIT,  
AND PROCEED SMOOTHLY, SONODA MIGHT GO TO PEKING IN LATE  
JULY. APART FROM REPORTED ILLNESS OF VICE MINISTER HAN,  
KOMAROVSKIY THOUGHT DELAY IN CHINESE RESPONSE TO GOJ  
PROPOSAL TO RESTART TALKS JULY 3 WAS RELATED TO CHINESE  
PROTEST OF JAPAN-KOREA CONTINENTAL SHELF TREATY  
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RATIFICATION. HE OBSERVED THAT WHILE PROTEST WAS NOT  
UNUSUALLY HARSH, IT WOULD HAVE HAD NO MEANING HAD IT BEEN  
ISSUED ONE DAY WITH PRC AGREEING TO RESUME PFT TALKS  
VIRTUALLY THE NEXT.

3. KOMAROVSKIY THOUGHT PROSPECTS FOR CONCLUSION OF TREATY  
BEFORE END OF SUMMER HAD BECOME RELATIVELY GOOD. HE HAD

CONSTRUCTED THREE-PART RATIONALE TO SUPPORT THIS VIEW:

-- THERE WAS NOW AT LEAST SOME POSSIBILITY OF CHINESE FLEXIBILITY. IN VIEW OF WHAT KOMAROVSKIY ASSERTED WERE SOUR RELATIONS WITH DPRK, AND "VERY BAD" SITUATION WITH SRV, CHINESE MIGHT FEEL THIS WAS NOT TIME UNNECESSARILY TO AGGRAVATE JAPANESE. THUS, THEY MIGHT BE SLIGHTLY MORE FORTHCOMING WITH RESPECT TO HOW HEGEMONY QUESTION WAS TREATED (WHILE NOT REALLY REDUCING ANTI-SOVIET IMPORT OF CLAUSE).

-- JAPANESE SIDE WAS MORE DETERMINED NOW THAN EARLIER IN SPRING TO CONCLUDE TREATY, SINCE FUKUDA MIGHT HAVE CALCULATED THAT DOING SO IN LATE SUMMER WOULD HAVE POSITIVE POLITICAL EFFECT JUST AS HE ENTERED FALL POLITICAL SEASON. KOMAROVSKIY THOUGHT POLITICAL BENEFITS OF PFT WOULD PROVE SLIGHT AND EPHEMERAL; TO BE OF ANY USE AT ALL, TIMING WOULD HAVE TO BE ADVANTAGEOUS.

-- GLOBAL SITUATION AS SEEN IN JAPAN HAD CHANGED IN RECENT WEEKS. PERCEPTION HAD GROWN THAT US NOW ACTIVELY FAVORED CONCLUSION OF TREATY, AND IN GENERAL WANTED TO DRAW JAPAN INTO CLOSER RELATIONSHIP WITH PRC. DANGEROUS THOUGH SUCH A POLICY WOULD BE, IT WAS INCREASINGLY REGARDED IN JAPAN AS REALITY AND WAS HAVING ITS EFFECT ON GOJ CONSIDERATION OF PFT.  
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4. COMMENT: KOMAROVSKIY'S REASONS FOR PROBABLE DELAY IN RESUMPTION OF PFT TALKS STRIKE US AS BASICALLY SOUND. HIS ANALYSIS OF PROSPECTS FOR CONCLUSION OF TREATY IS MUCH LESS SO. IT IS NOT ENTIRELY LACKING IN PLAUSIBILITY, HOWEVER, AND CONSIDERING NATIONALITY OF ITS AUTHOR SEEMS RELATIVELY OBJECTIVE INTERPRETATION OF SITUATION.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TREATY SIGNATURE, PEACE, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978TOKYO11756  
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**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
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**Page Count:** 2  
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**TAGS:** PEPR, JA, UR, CH  
**To:** STATE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014